

REGION OF PEEL

REGIONAL OFFICIAL PLAN

REGIONAL OFFICIAL PLAN AMENDMENT  
NUMBER 25

PERFORMANCE MEASUREMENT POLICIES AND  
PLANNING ACT CONFORMITY

**Schedule A**  
**By-Law 22-2010**

THE CONSTITUTIONAL STATEMENT

Part A, The Preamble does not constitute part of this Amendment.

Part B, The Amendment, consisting of amendments to the Text of the Official Plan for Peel Region 1996, constitutes Amendment Number 25 to the Official Plan for Peel Region.

**PART A – THE PREAMBLE**

1. Purpose of the Amendment

The purpose of this amendment is to revise and add policies to the Region of Peel Official Plan (ROP) for the purposes of conformity to Provincial requirements for performance measurement and *Planning Act* Conformity (Bill 51).

2. Location

This Amendment applies throughout the Regional Municipality of Peel.

3. Basis

In September 2007, Regional Council endorsed a work program to proceed with a five-year review of the Regional Official Plan (ROP) through the Peel Region Official Plan Review (PROPR) process. The review is considering amendments that are necessary to bring the ROP into conformity with relevant legislation, plans and policies including the Provincial Policy Statement (PPS)(2005), the Greenbelt Plan (2005), the Growth Plan for the Greater Golden Horseshoe (2006) and amendments to the *Planning Act* (the Planning and Land Conservation Law Amendment Act, 2006).

In accordance with the endorsed work program, PROPR is being completed through several concurrent policy review projects resulting in several Regional Official Plan Amendments (ROPAs).

Through staff collaboration the result of the policy review projects and resulting ROPAs were integrated. ROPA 25 includes additions and/or updates to the Plan's performance measurement (formerly monitoring) policies and adds new policies to bring the ROP into conformity with the *Planning Act*. Through the policy review, revisions to the Plan's text are being proposed to ensure that the ROP is up-to-date and conforms to provincial policy requirements.

**Performance Measurement**

Measuring the ROP successes is vital to ensure objectives and goals are on track and are met. A key objective in updating the performance measurement policies is to ensure that the Region's performance measurement framework has the ability to assess progress towards achieving Provincial conformity policies within the ROP. The performance measurement section of the ROP is integral to good planning in the Region. Setting clear targets indicates direction and assessing the progress in meeting the targets through regular performance measurement ensures that we are making progress towards that direction. Updating the performance measurement policies aims to strengthen the Regional Official Plan Performance Measurement Program (ROPPMP) by broadening the program to support other Region of Peel programs and services outside the ROP. In strengthening the ROPPMP, policies are included that aim to further define the Region's relationship with its partner agencies for consistent data collection, analysis and regular reporting.

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The draft policies were developed in consultation with Regional and area municipal staff and conform to the Growth Plan for the Greater Golden Horseshoe, Greenbelt Plan and PPS. Provincial legislation directs the Region to incorporate new policies to enable the performance measurement of Provincial plans. The ROP contains suggested performance indicators for the existing policies, however, updating the suggested indicators is necessary to be able to efficiently measure the success of the new policies which are being introduced through PROPR.

The Greenbelt Plan identifies the need for implementation policies to define how the Region will work with its partner agencies and stakeholders to identify data gaps, determine consistent methodologies for data collection and regularly report findings. The Growth Plan requires the Region to achieve specific intensification, density and housing targets incorporated in the ROP, therefore, a policy was developed to measure the progress in meeting these targets.

Policies reflecting the above Provincial requirements have been included in this amendment to ensure the ROP conforms to all Provincial plans and policies.

#### ***Planning Act Conformity***

Bill 51, the *Planning and Conservation Land Statute Law Amendment Act*, received Royal Assent in 2006. Most of the implementing Regulations for this Act were proclaimed in 2007. The Act was a continuation of earlier Ontario planning reforms that included the 2005 Provincial Policy Statement, the *Places to Grow Act* and the Growth Plan for the Greater Golden Horseshoe and the *Greenbelt Act*. In large measure, this legislation was a response to a strong demand from municipalities for better tools to manage growth and address the consequences of urban sprawl, to preserve green space and natural resources and to promote development where services and infrastructure are already available.

Municipalities are required to include applicable *Planning and Conservation Land Amendment Act* policies in their official plans as per the *Planning Act*. Regional staff undertook an analysis of the *Planning and Conservation Land Amendment Act* requirements and has determined that several new policies should be added into the ROP.

The proposed amendments to achieve *Planning Act* conformity address the following policy areas:

- Community Improvement Plans;
- Local Appeal Bodies; and
- Complete application requirements for Regional Official Plan Amendments.

## **PART B – THE AMENDMENT**

All of the Amendment entitled PART B – THE AMENDMENT, consisting of the attached text constitutes Amendment Number 25 to the Region of Peel Official Plan 1996.

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a. Amendments to Text

1. Chapter 7, Implementation, Section 7.3 is amended by adding the following after Section 7.3.5:

7.3.6 Pre-consultation and Complete Applications

Applications to amend the Regional Official Plan shall be subject to the requirements for pre-consultation as described below. Applications to amend the Regional Official Plan must be complete applications as described below.

7.3.6.1 Objectives

7.3.6.1.1 To require pre-consultation for all applications to amend the Regional Official Plan.

7.3.6.1.2 To require that all applications to amend the Regional Official Plan be complete applications as described below.

7.3.6.2 Policies

It is the policy of *Regional Council* to:

7.3.6.2.1 Require a pre-consultation meeting between applicants and Regional staff prior to the submission of an application to amend the Regional Official Plan. Applications that require both a Regional Official Plan Amendment and an *area municipal official plan* amendment may request a joint pre-consultation meeting between the applicant, the *Region* and the area municipality.

7.3.6.2.2 Require the following studies, reports and documents when determining if an application to amend the Regional Official Plan is complete:

- a completed Regional Official Plan Amendment application;
- the current application fee;
- a draft of the proposed amendment, including the proposed text and all proposed schedules;
- at least one pre-consultation meeting to determine the required studies, reports and documents; and
- other studies, reports and documents as required through the pre-consultation meeting or meetings.

The following list includes studies that may be required to evaluate an application to amend the Regional Official Plan:

- planning justification;
- environmental impact statement;
- natural heritage evaluation;
- hydrogeological evaluation;
- geotechnical and hydrologic/flood studies;
- agricultural impact study;

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- landform conservation area study;
- earth science heritage evaluation;
- archaeological assessment;
- *Regional Municipal Comprehensive Review*;
- transportation study;
- natural hazard land studies including the delineation of hazard lands;
- human-made hazards including oil, gas and salt hazards;
- minerals and petroleum resources study;
- noise and/or vibration study;
- Oak Ridges Moraine Conservation Plan Conformity Study;
- Niagara Escarpment Plan Conformity Study;
- community infrastructure needs evaluations;
- public health impact studies;
- mineral aggregate resource impact; and
- functional servicing report.

The Region will consult with the relevant area municipality, to determine the scope of requirements to support an application for an amendment to the Regional Official Plan.

Other studies, reports or documents may be requested when an application to amend the Regional Official Plan is received.

2. Chapter 7, Implementation, Section 7.6.2 is amended by adding the following after Section 7.6.2.22:

7.6.2.23        Prepare Community Improvement Plans to further the goals, objectives and policies of this Official Plan.

7.6.2.24        Recognize the right of area municipalities to adopt Official Plan policies directing the establishment of local appeal bodies to hear appeals of municipal decisions of minor variance and consent (land severance) applications. No amendment to the Regional Official Plan shall be required in order for one or more area municipalities to establish a local appeal body.

3. Chapter 7, Implementation, Section 7.9 is amended by deleting the word “Monitoring” in the title and replacing it with the words “Performance Measurement”.
4. Chapter 7, Implementation, Section 7.9, paragraph one, is amended by deleting the words “Urban System and 2021 for the Rural System” and replacing them with “planning horizon to the year 2031.”; adding the words “The Regional Official Plan Performance Measurement Program (ROPPMP) is the” before the words “A mechanism”; deleting the “A” before the word “mechanism”; deleting the word “monitoring” and replacing it with the words “measuring performance”; and deleting the words “is required” before the words “to identify”.
5. Chapter 7, Implementation, Section 7.9 is amended by inserting the following after paragraph one:

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- “The establishment of the ROPPMP led to a systematic approach to evaluating the goals, objectives, and policies in this Plan through the development of a performance measurement framework and set of indicators. The ROPPMP has provided the foundation for further work to measure the performance of policies in this Plan that conforms to Places to Grow. Measuring the performance of this Plan will lead to opportunities to share expertise and knowledge in developing systematic approaches that measure the progress of other Regional programs and *services*.”
6. Chapter 7, Implementation, Section 7.9, paragraph two, is amended by deleting the word “This” and replacing it with the words “The performance measurement policies of this”; deleting the words “as required by the Planning Act,” and replacing them with the words “on a regular basis”.
  7. Chapter 7, Implementation, Section 7.9.1.1 is amended by deleting the words “establish a mechanism” and replacing them with the words “continue the Regional Official Plan Performance Measurement Program (ROPPMP); and deleting the word “monitoring” and replacing it with the word “measuring”.
  8. Chapter 7, Implementation, Section 7.9.1 is amended by adding the following after section 7.9.1.2:
    - 7.9.1.3 To develop objectives and indicators, measure performance and outcomes, and related metrics to support the *Region of Peel’s* programs and *services*.
  9. Chapter 7, Implementation, Section 7.9.2.1 is amended by deleting it and replacing with the following:
    - 7.9.2.1 Develop a strategy for *Region of Peel* programs and *services* that reflects corporate objectives, and measures, evaluates, and reports on progress and successes.
  10. Chapter 7, Implementation, Section 7.9.2.2 is amended by deleting it and replacing it with the following and renumbering it to 7.9.2.3:
    - 7.9.2.3 Collaborate and develop, with the area municipalities, conservation authorities, the Province, other government agencies, and the community, appropriate indicators to analyze the effectiveness of this Plan and to serve as a basis for any policy adjustments that result from this analysis.
  11. Chapter 7, Implementation, Section 7.9.2 is amended by adding the following after Section 7.9.2.1:
    - 7.9.2.2 Evaluate and update with the area municipalities, the conservation authorities, and other stakeholders the existing performance measurement framework and indicators and prepare the ROPPMP report regularly to evaluate the level of progress in meeting the goals, objectives and policies in this Plan.

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Selected indicators are those that can be effectively measured in response to change and those that will yield meaningful results. Indicators selected may be within the following indicator categories, but are not necessarily limited to:

- designated greenspace
- natural cover
- urban tree canopy
- indicator species
- surface and groundwater quality and quantity
- water use and efficiency
- *transit modal share*
- transportation demand management
- *redevelopment* to total *development*
- residential and non-residential densities
- housing production
- industrial/commercial ratios
- employment to population ratios
- employment land area
- work force
- designated greenfield densities
- residential *development* in built-up area
- household waste
- energy use
- public health
- social trends

12. Chapter 7, Implementation, Sections 7.9.2.3 and 7.9.2.4 are amended by deleting them.

13. Chapter 7, Implementation, Section 7.9.2 is amended by adding the following new sections after the renumbered Section 7.9.2.3:

- 7.9.2.4        Monitor the cumulative effects of development, intensification and other land use changes to assess the effectiveness of environmental policies in Peel. Monitoring will be undertaken *jointly* with the area municipalities, conservation authorities and other government agencies through integrated watershed monitoring programs, watershed studies or other performance measurement initiatives.
- 7.9.2.5        Work, jointly with the area municipalities and conservation authorities to identify data gaps when selecting indicators and establish consistent methodologies for data collection so that information can be compared and uniform across *the Region*.

14. Chapter 7, Implementation, Section 7.9.2.5 is renumbered to Section 7.9.2.9

15. Chapter 7, Implementation, Section 7.9.2.6 is renumbered to Section 7.9.2.10

16. Chapter 7, Implementation, Section 7.9.2.7 is amended by deleting the word “and” after the words “*the Region*” and replacing it with a comma: “,” ; by adding the words “and the



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- conservation authorities” before the words “which may be identified” and by renumbering it to 7.9.2.6
17. Chapter 7, Implementation, Section 7.9.2.8 is amended by deleting the word “*region*” and replacing it with the word “*Region*” and by renumbering it to Section 7.9.2.7
  18. Chapter 7, Implementation, Section 7.9.2 is amended by adding the following new section after renumbered Section 7.9.2.7:  
  

7.9.2.8            Work with the area municipalities to develop a consistent methodology to measure progress in meeting the population and employment forecasts and the intensification, density, and housing targets in this Plan.
  19. Chapter 7, Implementation, Section 7.9.2.9 is amended by deleting the word “monitoring” after the words “standards and” and replacing it with the word “performance measurement”; and is renumbered to Section 7.9.2.11
  20. Chapter 7, Implementation, Section 7.9.2.10 is renumbered to Section 7.9.2.12
  21. Chapter 7, Implementation, Section 7.9.2.11 is renumbered to Section 7.9.2.13